

Message Text

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PAGE 01 MADRID 02761 01 OF 03 141009Z
ACTION EUR-12

INFO OCT-01 ISO-00 IO-13 AF-10 ARA-10 EA-10 NEA-10
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NSC-05 PA-01 SP-02 SS-15 USIA-06 ACDA-12 TRSE-00
EB-08 AID-05 DOE-11 SOE-02 HA-05 NRC-05 DLOS-09
OES-07 /178 W

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FM AMEMBASSY MADRID
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INFO AMEMBASSY ALGIERS
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PAGE 02 MADRID 02761 01 OF 03 141009Z

TAGS: PEPR, SP

SUBJECT: MAJOR FOREIGN POLICY SPEECH BY FOREIGN MINISTER

1. SUMMARY: SPANISH FOREIGN MINISTER MARCELINO OREJA
GAVE A MAJOR FOREIGN POLICY ADDRESS BEFORE THE SPANISH
SENATE MARCH 9 IN RESPONSE TO AN EARLIER SENATE MOTION
PUSHED BY THE OPPOSITION PSOE. ONE HIGHLIGHT WAS THE

PORTION ON NATO, THE GOVERNMENT'S FIRST COMPREHENSIVE STATEMENT ON THE SUBJECT. SEPTTEL IS TRANSMITTING THE TEXT OF THAT PORTION, ALONG WITH COMMENTS. OTHER HIGHLIGHTS ARE NOTED BELOW. IN SUM, THE SPEECH WAS A VIGOROUS DEFENSE OF GOS POLICY, WITH EMPHASIS ON THE SAHARA AND CANARIES PROBLEMS, AND ASIDE FROM THE NATO PORTION BROKE NO NEW GROUND. END SUMMARY.

2. EMPHASIZING THE IMPORTANCE OF POPULAR REPRESENTATION AND PARTICIPATION IN THE FOREIGN POLICY OF A DEMOCRACY, OREJA BEGAN WITH A REVIEW OF THE CURRENT CONDITION OF THE VARIOUS PARTS OF THE GOVERNMENT'S PROGRAMMATIC DECLARATION OF JULY 1977 (77 MADRID 5282 NOTAL). OREJA MADE IN THIS REGARD A SPECIAL BOW TO THE ROLE OF THE SENATE.

A. NORMALIZATION OF RELATIONS WITH ALL COUNTRIES: RELATIONS NORMALIZED WITH EE, MEXICO, ANGOLA, MOZAMBIQUE, VARIOUS ASIAN AND AFRICAN COUNTRIES. RE ISRAEL, THE GOS "IS ALSO DISPOSED TO NORMALIZE RELATIONS WITH ISRAEL. SPAIN IS WAITING TO NEGOTIATE THIS NORMALITY FOLLOWING THE REGISTRATION OF AN INITIATION OF A SOLUTION TO THE MIDDLE EAST CONFLICT. A PREMATURE GESTURE MIGHT NOT CONTRIBUTE TO DETENTE IN A MOMENT AS SENSITIVE AS THE CURRENT ONE. BUT LET IT BE CLEAR THAT THERE EXIST NEITHER PREJUDICES NOR MORTGAGES, BUT ONLY THE INDISPENSABLE APPRECIATION OF THE REALITY OF A PARTICULARLY LIMITED OFFICIAL USE

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PAGE 03 MADRID 02761 01 OF 03 141009Z

CONFLICTIVE REGION."

B. FAVORING PEACE AND SECURITY THROUGH DETENTE AND DISARMAMENT, DEFENSE OF HUMAN RIGHTS, AND DEFINITION OF A JUST AND EQUITABLE INTERNATIONAL ECONOMIC ORDER: MADRID TO BE SITE OF NEXT CSCE MEETING, GOS SUPPORTING HUMAN RIGHTS AT UN, SPAIN HAS SEPARATED ITSELF FROM "SOME WESTERN COUNTRIES" IN NORTH-SOUTH CONFERENCE TO SUPPORT LDC'S.

C. TIGHTENING OF RELATIONS WITH ALL COUNTRIES OF EUROPE IN SPIRIT OF CSCE: VARIOUS MOVES TO STRENGTHEN RELATIONS WITH EE COUNTRIES. RE USSR, OREJA NOTED HE HAS BEEN INVITED TO VISIT MOSCOW "BUT BEFORE THIS TRIP IT IS ESSENTIAL TO CONCLUDE CERTAIN AGREEMENTS AND NEGOTIATE CONVENTIONS THAT MAY BE SIGNED IN THE SECOND HALF OF THE YEAR."

D. APPLICATION FOR NEGOTIATIONS TO JOIN EC: APPLICATION SUBMITTED; NEGOTIATIONS WILL BE COMPLEX; SPAIN HAS CALLED FOR SOLUTION OF VARIOUS EC INSTITUTIONAL PROBLEMS. GOS HAS "MADE CLEAR SPAIN WILL NOT ACCEPT EITHER PRE-ADHESIONS OR ACCESSION BY STAGES." SPAIN HAS POLITICAL,

PROBLEM-SOLVING PURPOSE IN JOINING. GOS NEGOTIATING
TRADE AGREEMENT WITH EFTA COUNTRIES. SPAIN NOW IN
COUNCIL OF EUROPE, AND HAS SIGNED RELEVANT HUMAN RIGHTS
AND OTHER CONVENTIONS.

E. SEARCH FOR NEW EXPRESSION OF FRIENDSHIP WITH PORTUGAL:
NEW AGREEMENT OF COOPERATION AND FRIENDSHIP SIGNED.

F. WILL TO COOPERATE WITH ALL PEOPLES OF IBERO-AMERICA:

VISITS OF KING, OTHER HIGH OFFICIALS; HISPANIC CULTURE
INSTITUTE REPLACED BY IBERO-AMERICAN COOPERATION CENTER.

G. CONTRIBUTION TO WESTERN DEFENSE SYSTEM THROUGH TREATY
TIES WITH THE US: THREE MEETINGS OF US-SPANISH COUNCIL
(WITH SECRETARY OF STATE), SPAIN CONTRIBUTING TO US
DETERRENCE AND THUS TO WORLD STABILITY AND DETENTE.
NUCLEAR ARMS ELIMINATED FROM SPAIN, AND NUCLEAR SUBS TO
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PAGE 04 MADRID 02761 01 OF 03 141009Z

FOLLOW. VARIOUS US RESTRICTIVE AND PROTECTIONIST TRADE

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PAGE 01 MADRID 02761 02 OF 03 141016Z

ACTION EUR-12

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LIMITED OFFICIAL USE SECTION 02 OF 03 MADRID 02761

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MEASURES SUPPRESSED, AND FISHING AGREEMENT SIGNED.
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PAGE 02 MADRID 02761 02 OF 03 141016Z

H. (NATO PORTION - SEPTTEL)

I. SEARCH FOR MEDITERRANEAN SECURITY THROUGH LITTORAL STATES' UNDERSTANDING, REGIONAL COOPERATION: VISITS BETWEEN SPAIN AND OTHERS, SPANISH PROPOSAL AT CSCE FOR MEDITERRANEAN WORKING GROUP. GOS POSITION: THAT FORCES PRESENT IN THE MED DIMINISH; CREATION OF COMPLEMENTARY LITTORAL STATES' SYSTEM PERMITTING GRADUAL REDUCTION OF NON-MED FORCES; IT IN INTERESTS OF INTERNATIONAL COMMUNITY THAT PRINCIPLES OF GLOBAL STRATEGY NOT AUTOMATICALLY BE APPLIED TO THIS ZONE. (COMMENT: EUROPEAN DIPLOMATS HERE TOLD US THAT WHEN THEY QUERIED MFA ON THE POINT, OFFICIALS SAID THEY WERE NOT PROPOSING THAT THE US WITHDRAW.)

J. SUPPORT FOR THE JUST CAUSES OF THE ARAB NATIONS: SPANISH INSISTENCE ON NECESSITY OF RE-CONVENING GENEVA CONFERENCE. GOS POSITION: RESPECT FOR THE RIGHT OF EXISTENCE OF ALL COUNTRIES OF THE ZONE WITHIN SECURE AND RECOGNIZED BORDERS; ISRAELI WITHDRAWAL FROM TERRITORIES OCCUPIED SINCE 1967; RECOGNITION OF NATIONAL RIGHTS OF PALESTINIAN PEOPLE IN ACCORDANCE WITH WHAT ESTABLISHED IN PERTINENT UNGA RESOLUTIONS.

K. SEARCH FOR REINTEGRATION OF GIBRALTAR INTO SPANISH TERRITORIAL INTEGRITY, ATTENDING TO THE LEGITIMATE INTERESTS INVOLVED: NOVEMBER STRASBOURG TALKS, NEXT ROUND MARCH 15. GOS POSITION: PRINCIPLE OF TERRITORIAL INTEGRITY APPLIES; SPAIN ADHERING STRICTLY TO TREATY OF UTRECHT; GOS CONSCIOUS OF "GIBRALTARIAN IDENTITY," SEEKS COMPREHENSIVE SOLUTION; GOS GOAL MUST BE REINTE-

GRATION OF GIBRALTAR; POSSIBILITY OF AUTONOMY; OLD
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PAGE 03 MADRID 02761 02 OF 03 141016Z

PROBLEM, WILL TAKE TIME.

L. MODIFICATION OF 1953 CONCORDAT WITH HOLY SEE: SOME
AGREEMENTS ALREADY SIGNED; OTHER AREAS TO BE PURSUED,
INCLUDING "DE-CONFESSIONALIZATION," RELIGIOUS EDUCATION,
AND MARRIAGE ISSUE. IN ANY CASE, FINAL AGREEMENTS WOULD
BE SUBMITTED TO PARLIAMENT FOR RATIFICATION.

M. EMIGRATION: CONSTANT GOS EFFORT TO HELP SPANIARDS
ABROAD: SOCIAL SECURITY, AGREEMENT WITH OTHER COUNTRIES,
ABSENTEE VOTING, OTHER RIGHTS.

3. NORTH AFRICA. SPANISH POLICY BASED ON EQUILIBRIUM
AND COOPERATION, RESPECT FOR UN PRINCIPLES, AND
(REGARDING SAHARA IN PARTICULAR) SELF-DETERMINATION.
REJECTING SIMPLISTIC AND INACCURATE CHARGES (AND CITING
A PSOE ACCUSATION), OREJA INSISTED SPAIN HAS FOLLOWED
COHERENT POLICY, CONSISTENTLY LINING UP WITH UN (AND
AFRICANS) ON SOUTH AFRICA, RHODESIA, NAMIBIA, AND
SOUTHERN AFRICA PROBLEMS IN GENERAL.

4. OREJA WENT ON TO REVIEW HISTORICAL SPANISH ABSENCE
FROM SUB-SAHARA AFRICA, AND TO LIST SYMPATHETICALLY
LONG LIST OF POST-COLONIAL AFRICAN POLITICAL AND ECONOMIC
PROBLEMS LEADING TO SENSE OF FRUSTRATION WHICH OFTEN LED,
THROUGH ILL-ORGANIZED REGIONAL ORGANIZATIONS, TO INAD-
EQUATELY CONSIDERED RESOLUTIONS (AN OBVIOUS REFERENCE
TO THE RECENT OAU ACTION ON THE CANARY ISLANDS). THE RE-
SULTING SITUATION NEEDS AND DESERVES SERIOUS SPANISH
ATTENTION, OREJA STRESSED.

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5. HAVING NOTED SPANISH IDEOLOGICAL COOPERATION WITH
AFRICAN COUNTRIES, OREJA TURNED TO EQUILIBRIUM,
FOCUSING SPECIFICALLY ON THE SAHARA AND THE MAHGREB.
REITERATING THAT SPAIN HAD NOT "HANDED OVER" SAHARAN
SOVEREIGNTY, OREJA UNDERSCORED SUPPORT FOR SAHARAN
SELF-DETERMINATION AND FOR A BALANCED, NON-PARTISAN
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PAGE 04 MADRID 02761 02 OF 03 141016Z

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PAGE 01 MADRID 02761 03 OF 03 141019Z
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STANCE IN NORTH AFRICA. (THE LATTER POINT IS OF COURSE
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A SLAP AT THE PRO-POLISARIO, PRO-ALGERIA STANCE OF THE
PSOE.) AS FOR ACCUSATIONS OF NOT RECOGNIZING THE
POLISARIO, OREJA CONTINUED, IT IS "NOT A NATIONAL
LIBERATION MOVEMENT, NOR IS IT RECOGNIZED BY THE UN NOR

BY THE OAU, NOR IS IT THE SOLE REPRESENTATIVE OF THE
POPULATIONS OF THE SAHARA."

6. MENTIONING AGAIN THE CONSISTENCY OF PRINCIPLE OF THE
GOS POSITION, OREJA ADDED THAT "THE UN FOR ONE THING
AND THE POLISARIO ITSELF CONSIDER THAT THE OAU IS THE
INDICATED FRAMEWORK FOR RESOLVING THE SAHARA CRISIS.
THE HARD REALITY IS THAT, ONCE AGAIN, THE SPECIAL AFRICAN
SUMMIT WHICH SHOULD HAVE TAKEN PLACE THIS VERY MONTH IN
GABON WILL NOT BE HELD, SINCE ONLY SEVEN COUNTRIES OF
THE 49 WHICH MAKE UP THE ORGANIZATION REPLIED FAVORABLY."

7. COMMENT: SEVERAL MFA OFFICIALS HAVE EXPRESSED TO US
THEIR FEELING THAT THE SPEECH--A MAJOR EFFORT--WAS A
GOOD ONE AND WENT OVER WELL. OPPOSITION PARTIES WILL
BE ABLE TO RESPOND IN THE SAME FORUM IN THE SENATE
PLENARY MEETING SET FOR EARLY APRIL. COPY OF FULL TEXT
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Message Attributes

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Draft Date: 14 mar 1978
Decaption Date: 01 jan 1960
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Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
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Review Release Date: n/a
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Review Withdrawn Fields: n/a
SAS ID: 3342097
Secure: OPEN
Status: NATIVE
Subject: MAJOR FOREIGN POLICY SPEECH BY FOREIGN MINISTER
TAGS: PEPR, SP, (OREJA, MARCELINO)
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/a0e9f5c7-c288-dd11-92da-001cc4696bcc
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